



NATO UNCLASSIFIED

17 December 2024

2025 CIVIL BUDGET RECOMMENDATIONS

EXECUTIVE SUMMARY

1. Over the last decade, NATO has undergone pivotal shifts. Since 2022 and Russia's war of aggression against Ukraine, the Alliance has been facing a critical time for security and international peace and stability. A series of decisions by Heads of State and Government (HoSG) at the 2021, 2022, 2023 and 2024 Summits further strengthened NATO's posture in support of a new era of collective defence. This document acts as one of the vehicles to turn the Alliance's strengthened posture, priorities and HoSG' decisions on common funding into action.
2. The Budget Committee is fully committed to implement the ambitions and decisions taken at Summits and ministerial-level meetings since the Madrid Summit. It assessed the 2025 requirements for their realism, efficiency, affordability and capacity of execution while making every effort to respect the agreed Common Funded Resource Plan (CFRP) ceilings for 2025.
3. NATO's Civil Budget delivers on the 2022 Strategic Concept which reaffirms NATO's key purpose to ensure its collective defence, based on a 360-degree approach. It defines the Alliance's three core tasks: deterrence and defence; crisis prevention and management; and cooperative security, and underscores the need to significantly strengthen deterrence and defence as the backbone of Article 5 commitment to Allies to defend one another. It also emphasises the cross-cutting importance of investing in technological innovation and integrating climate change, human security and the Women, Peace and Security agenda across all our core tasks. In order to fulfil NATO's ambitions, implementation of activities and projects that support the three core tasks is key, as it is prioritisation of requirements, identification of efficiencies and in-year execution.
4. The Budget Committee screened the requirements and associated resources to implement them, including the three scenarios submitted by the Secretary General and financial risks and pressures of EUR 14.3 million. Considering the NATO Atlantic Council-agreed Civil Budget contribution ceiling for 2025, the Budget Committee recommends a total Civil Budget of EUR 483.3 million and a total Civil Budget projected contribution for 2025 of EUR 462.5 million, taking into account EUR 1.8 million of DBPS lapses to be deducted from the next call for contributions for DBPS, and EUR 1.5 million requirements taken at risk and the use of EUR 1.5 million generic lapses.

5. Considering risks and potential pressures such as pending decisions on the NATO Headquarters Adaptation Programme and Photovoltaic Park project, the BC sets aside lapsed appropriations from 2024 and available funding from previous years to ensure that additional requirements can be funded through the Civil Budget if required.

6. Looking into the Civil Budget structure and performance measurement improvements¹ in the context of the Civil Budget Reform, the Budget Committee looks forward to the implementation of the agreed Standing Guidelines for the Annual Civil Budget Estimates² for the 2026 Civil Budget.

¹ AC/335-WP(2024)0044-REV4

² BC-D(2023)0248 (INV)